

# Haiku

## the RFF electricity market model

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# Outline

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- Haiku
  - Overview
  - Supply
  - Demand
  - Current Baseline Scenario
- Model Development
- Recent Applications
  - Allowance allocation under cap-and-trade
  - Comparison of federal policies for renewables
  - Supply curves for conserved electricity

# Introduction to Haiku

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- electricity sector simulation of contiguous U.S.
  - supply side investment, retirement, and system operation
  - price responsive dynamic demand side
- emphasis on
  - airborne emissions and policies for abatement
  - electricity market regulatory institutions
- calibration to observed data and EIA projections

# Haiku Overview

## Data

- existing generators
  - capacity, heat rate, pollution controls, emissions rate, O&M costs, outage rates
- planned capacity expansion
- transmission grid capability
- fuels and resources supply
- electricity prices & consumption

## User Inputs

- air pollution policies
  - allowances cap-and-trade: annual issuance, banking, seasons, offsets, rest-of-economy, safety valve
  - emissions tax, MACT for Hg
  - compliance regions & technologies
  - revenue allocation: producers (grandfathering, updating), consumers (LDCs, DCI), government
- renewables policies
  - portfolio standard, production/investment tax credit
- electricity market policies
  - cost-of-service vs. competitive pricing, time-of-use pricing, electricity tax, end-use efficiency investment
- assumptions
  - new capacity costs and performance, learning, transmission expansion, cost of capital

## Haiku

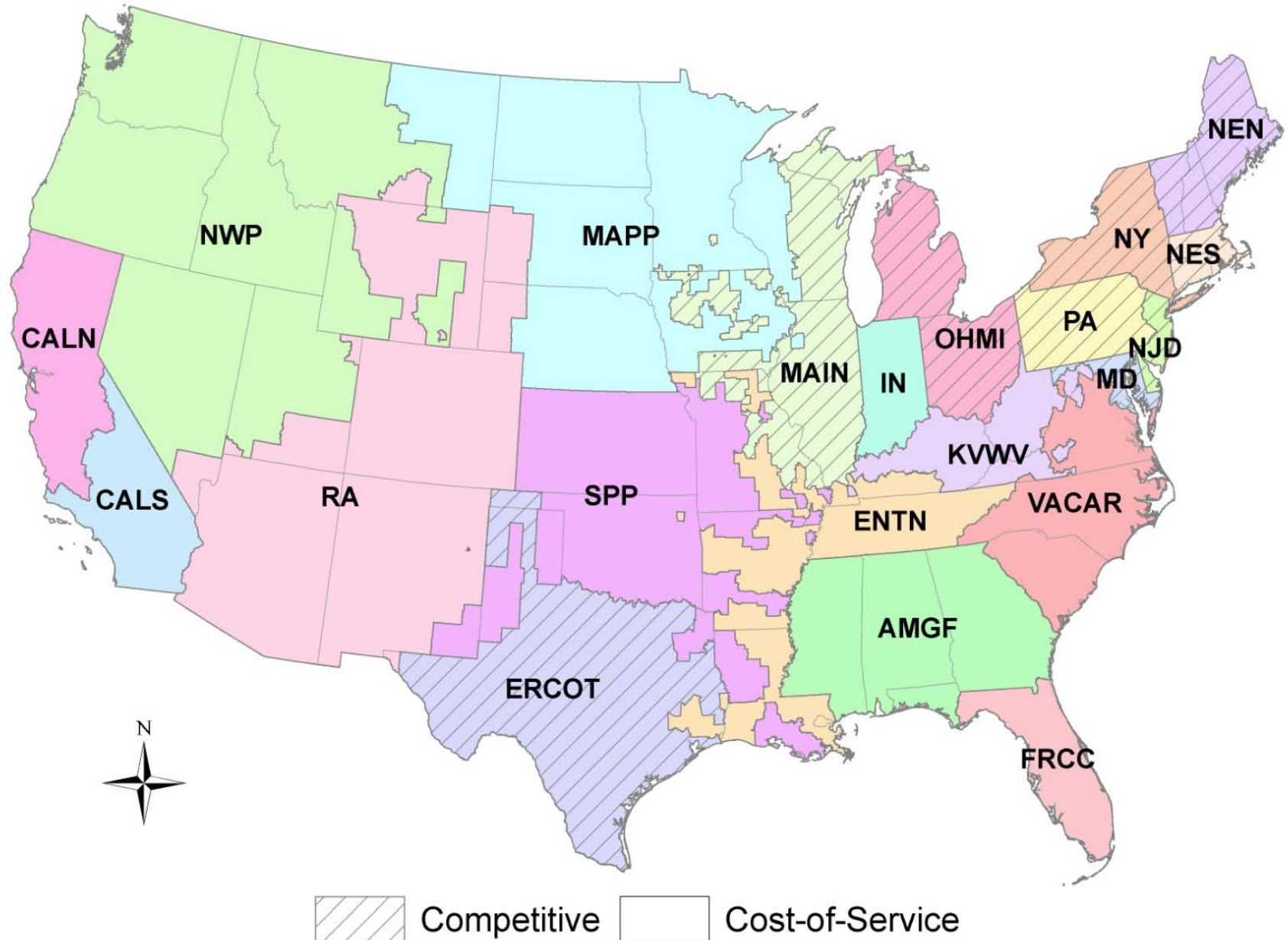
## Model Outputs

- electricity prices & consumption
- savings from end-use efficiency
- generation capacity
- electricity generation and reserve
- fuel prices & consumption
- interregional electricity trade
- pollution controls capacity
- emissions (NO<sub>x</sub>, SO<sub>2</sub>, CO<sub>2</sub>, mercury)
- allowance & REC prices
- domestic & international CO<sub>2</sub> offsets
- producer surplus

# Time, Space, & Technology

- Time
  - Simulation to 2035
  - 1 yr = 3 seasons \* 4 times of day per season = 12 time blocks
- 21 Regions of Contiguous U.S.
  - Energy balance in each region
  - Regions connected by transmission grid
  - Market regulatory structure: cost-of-service / competitive
- Model Plants
  - Groups of electricity generators with technological similarities
  - Pre-existing generators, planned & endogenous construction

# Haiku Market Regions

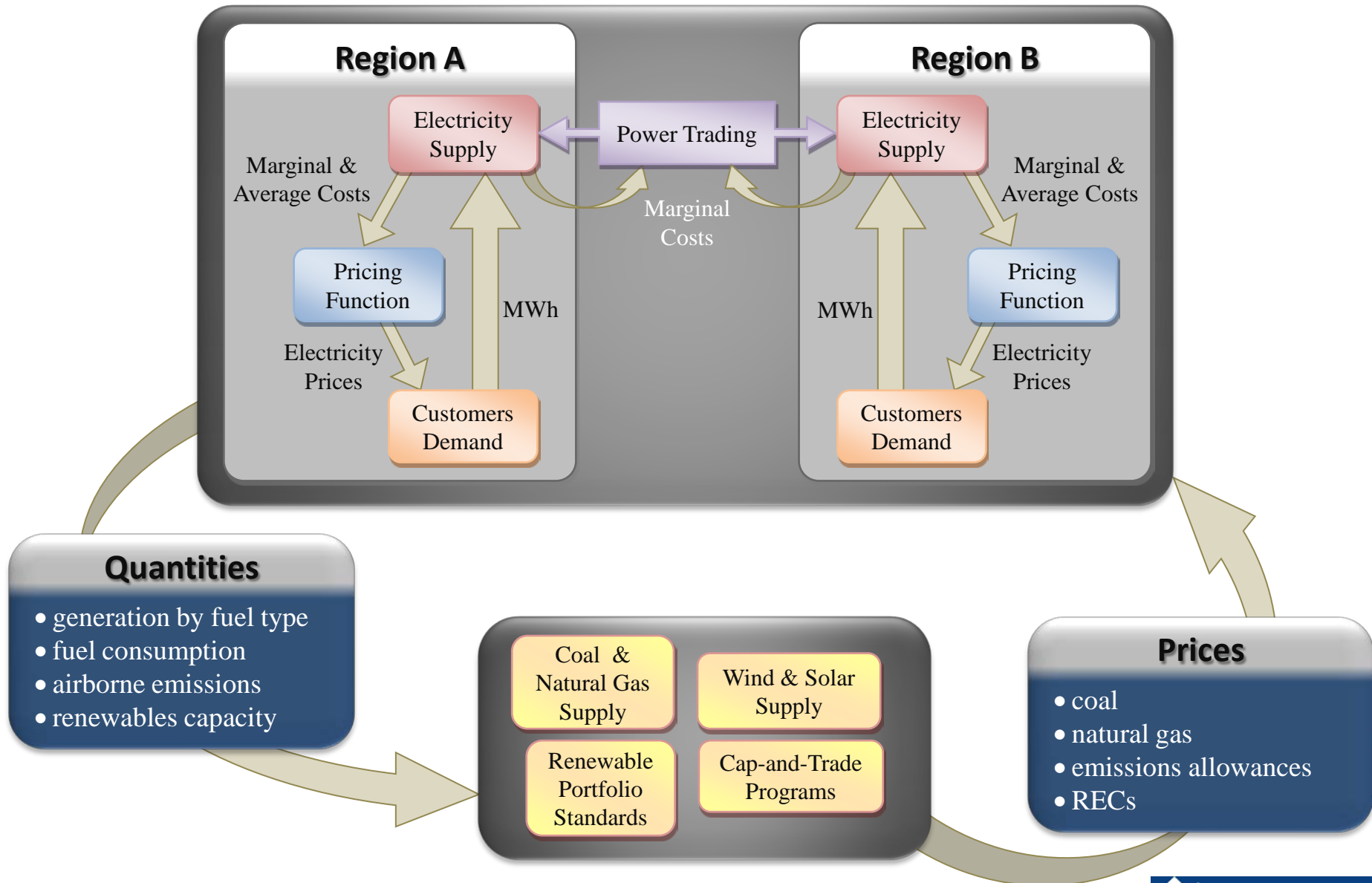


# Model Plants

Existing	New
Steam : Coal <sup>1</sup>	Steam : Coal <sup>6</sup>
Steam : Natural Gas <sup>2</sup>	Steam : Geothermal
Steam : Oil	Steam : Nuclear
Steam : Nuclear	IGCC : Coal w/ CCS
Steam : Biomass	IGCC : Biomass <sup>7</sup>
Steam : Geothermal	Combined Cycle : Natural Gas <sup>8</sup>
Steam : MSW	Combustion Turbine : Natural Gas <sup>8</sup>
Combined Cycle : Natural Gas	Wind <sup>9</sup>
Combustion Turbine : Natural Gas <sup>3</sup>	CSP w/ 6 hrs storage
Combustion Turbine : Oil <sup>3</sup>	IC Engine : LFG
IC Engine <sup>4</sup>	
Hydro <sup>5</sup>	
Wind	
Solar	

1. 16 MPs vary by the types of pollution control installed and location in coal market module regions.
2. 3 MPs vary by heat rate and the presence/absence of SCR for NO<sub>x</sub>.
3. 2 MPs vary by size.
4. 3 MPs vary by LFG, natural gas, and oil fuel types.
5. 2 MPs vary by conventional and pumped storage technologies.
6. 3 MPs vary by location in coal market module regions.
7. 4 MPs vary by open and closed loop and by the choice for investment or production tax credit.
8. 2 MPs vary by conventional and advanced technologies.
9. 2 MPs vary by onshore or offshore.

# Markets Equilibrium: Electricity, Fuel, Other





# Electricity Supply

- System Operation

- minimize short-run generation cost
- reserve services
  - minimize going-forward cost
  - single market for reserve services with steam capacity constrained

- Generation Capacity Retirement/Investment

- sequential and irreversible to minimize long-run total cost
- model plants (MPs) can retire/invest in each simulation year based on going-forward profits (GFP) of last MW at each MP
- existing MPs retire at year  $y$  if  $GFP_y < 0$  and  $NPV(GFP_{t>y}) < 0$
- new MPs invest at year  $y$  if  $GFP_y > 0$  and  $NPV(GFP_{t>y}) > 0$

# Electricity Supply (2)

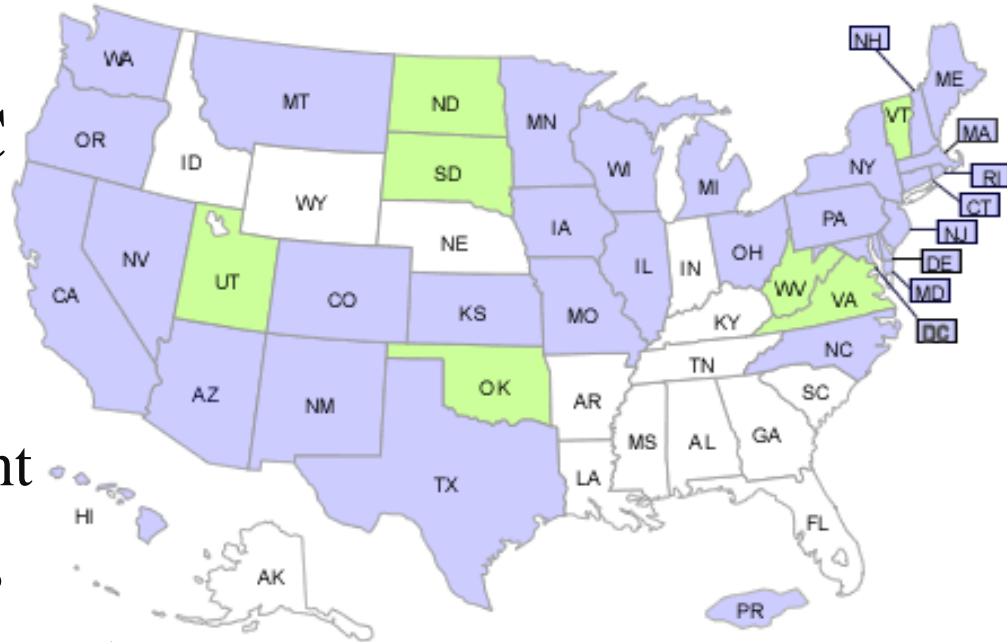
- Air Pollution Abatement Technologies
  - SCR, FGD (wet & dry), ACI
  - minimize long-run total cost including allowance/tax cost
  - simultaneous solution over  $\text{NO}_x$ ,  $\text{SO}_2$ , mercury
- Other Functions
  - wind capacity not dispatchable
  - hydro capacity partially dispatchable
  - scheduled outages allocated to low marginal cost seasons
  - forced outages reduce capacity in all time blocks
  - limited biomass cofiring at coal boilers

# Electricity Demand

- 3 customer classes: residential, commercial, industrial
- 2 stage demand system
  - seasonal demand depends on partial adjustment
  - time block allocation depends on CES function
- Partial Adjustment
  - simplified version takes the form:  $Q_t = A Q_{t-1}^{\theta_1} Q_{t-12}^{\theta_{12}} P_t^\varepsilon X_t^\beta$
  - parameters are econometrically derived
    - $\theta_1$  and  $\theta_{12}$  are adjustment coefficients,  $\varepsilon$  is short-run price elasticity
    - $X$  are covariates including weather, daylight, income, GSP
    - $A$  is a benchmarking constant derived using EIA projections
  - dynamics proxy for end-use capital efficiency investment

# Baseline (BL) Scenario

- AEO 2010 calibration
- State RPS in 29 states + DC
  - characterized by level, timing, basis, coverage, technologies, interstate REC trading, alternative compliance payment
- Tax Credits for Renewables
  - 6 state programs and federal ARRA
  - ARRA allows choice between production or investment credit
- Environmental regulations
  - Title IV of 1990 CAAA for SO<sub>2</sub>, CAIR for SO<sub>2</sub> and NO<sub>x</sub>, RGGI, state Hg MACT



# Recent Applications of Haiku

- AB32 in California & the Western Climate Initiative
  - effects on CA and western electricity markets of AB32 & WCI
- RGGI in Maryland
  - effects on MD electricity markets of joining RGGI
  - effects of MD use of RGGI auction revenues for demand efficiency
- Climate Change & Ozone
  - effects of warmer climate on ozone concentrations
  - Haiku linked with OUTEQ & CMAQ (run at JHU)
- Incentives for investment in CCS
  - linked with stochastic dynamic program
- Emissions Allowance Allocation
  - effects on power plant profitability and consumers
- Renewables and Efficiency Policies
  - federal renewable policy design and policy interactions
  - supply curves for conserved electricity

# Model Development

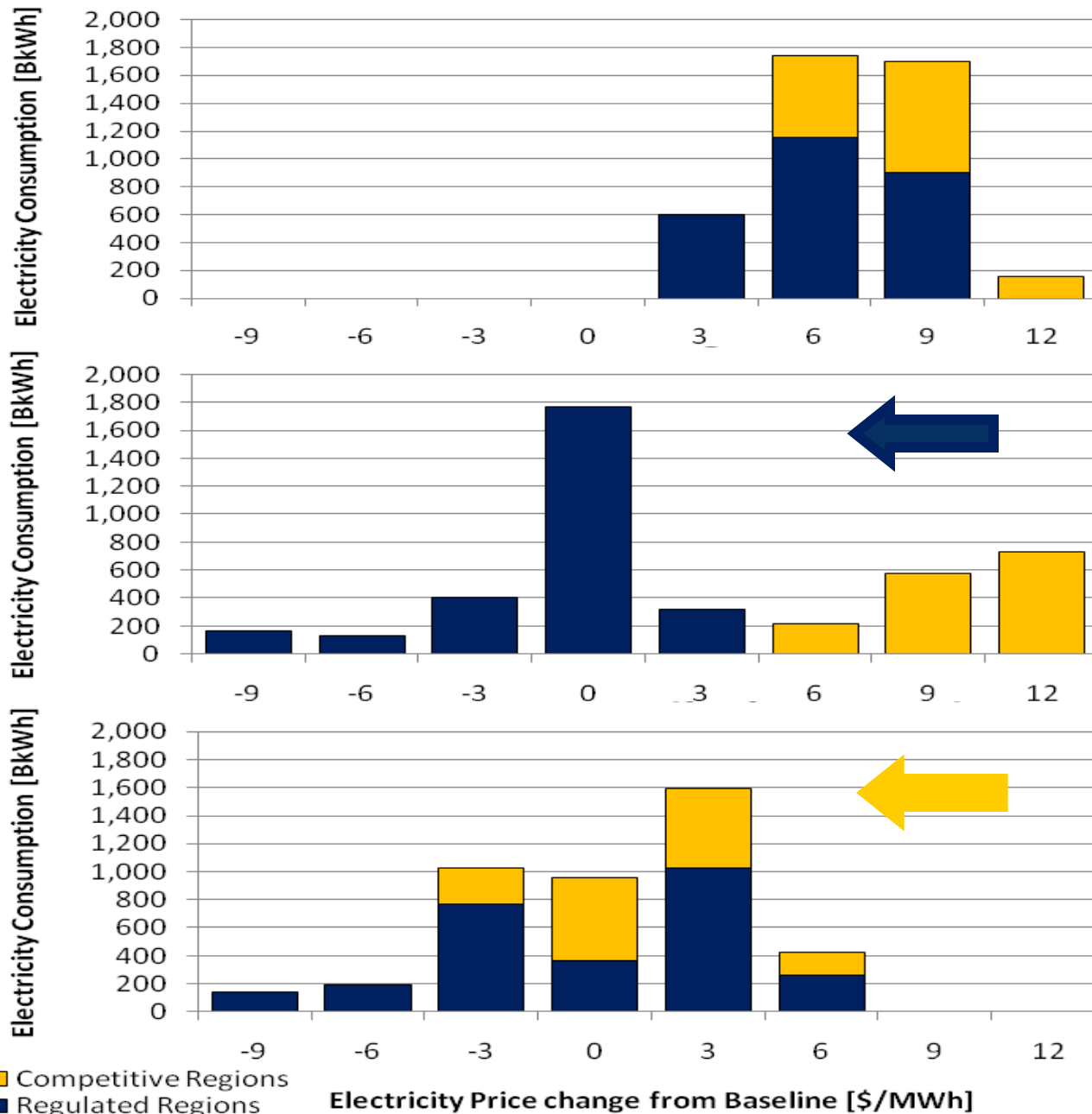
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- Heat rate standard as GHG regulation under CAA
  - Flexible vs. Inflexible
  - Include biomass cofiring as efficiency enhancement
- Water consumption and withdrawals
  - assuming no change in cooling systems at power plants
- End-use efficiency integration into RPS
- Retrofit CCS

# Electricity Regulation and Price Effects of Federal Climate Policy

- Restructuring in 15 states, roughly 1/3 of national sales
- Electricity regulation and allowance allocation determine how climate policy affects electricity prices.
  - ◆ Allowance auction will raise electricity prices nationwide.
  - ◆ Grandfathering to producers will benefit *consumers* in regulated regions and *producers* in competitive regions.
  - ◆ Free allocation to distribution companies would restore symmetry to the benefit of all consumers.
- This observation is at odds with some intuition about cap-and-trade and it proved to be quite important in debates over federal and regional climate policy design.

# Electricity Price Effects of Allowance Allocation



## Auction

Efficiency Advantage  
 Lowest Social Cost  
 but Higher Prices

## Free Allocation to Generators

Reduces Price only  
 in Regulated  
 Regions

## Free Allocation to Consumers (LDCs)

...But, Allowance  
Price Increases  
 by 12-15% With  
 Subsidy to Elec.  
 Consumption

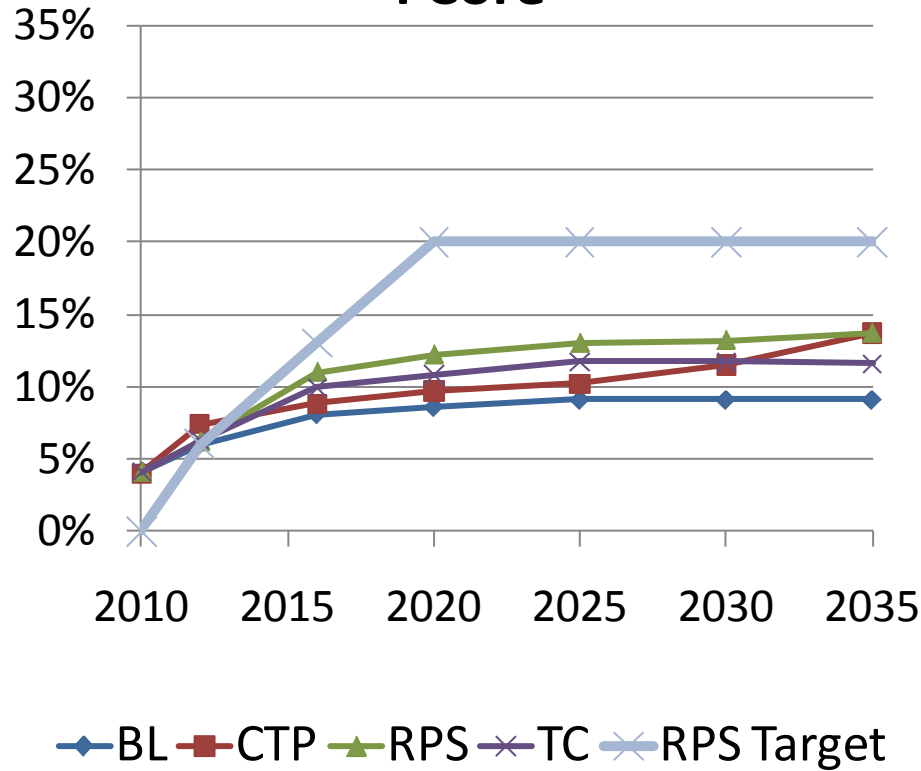


# Federal Policies for Renewables

- BL + 3 policies are 4 core scenarios
  - ◆ CTP = *Cap-and-Trade Program* on CO<sub>2</sub> based on H.R. 2454
    - economy-wide coverage, banking, offsets, assume no revenue recycling
  - ◆ RPS = *Renewable Portfolio Standard* based on H.R. 2454
    - 20% by 2020 and thereafter, \$25/MWh ACP, no EE
  - ◆ TC = *Tax Credits* based on ARRA extended through 2035
- Core & combinations are eight scenarios
  - ◆ Core 4: BL, CTP, RPS, TC
  - ◆ Combos: CTP+RPS, CTP+TC, RPS+TC, CTP+RPS+TC

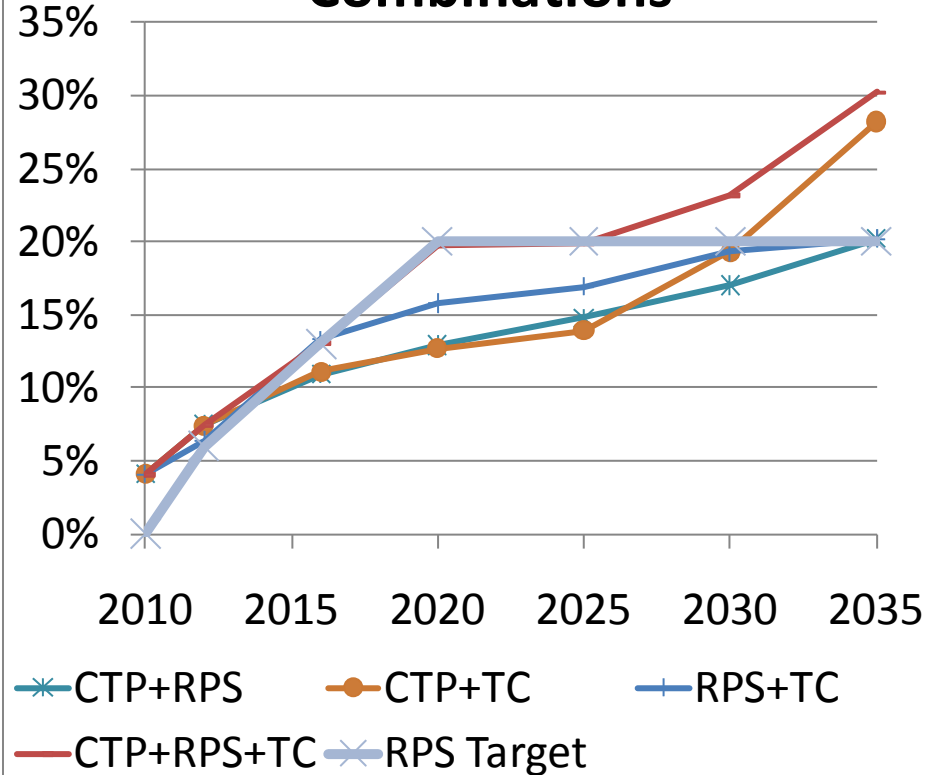
# Renewables Penetration (% of generation)

## 4 Core



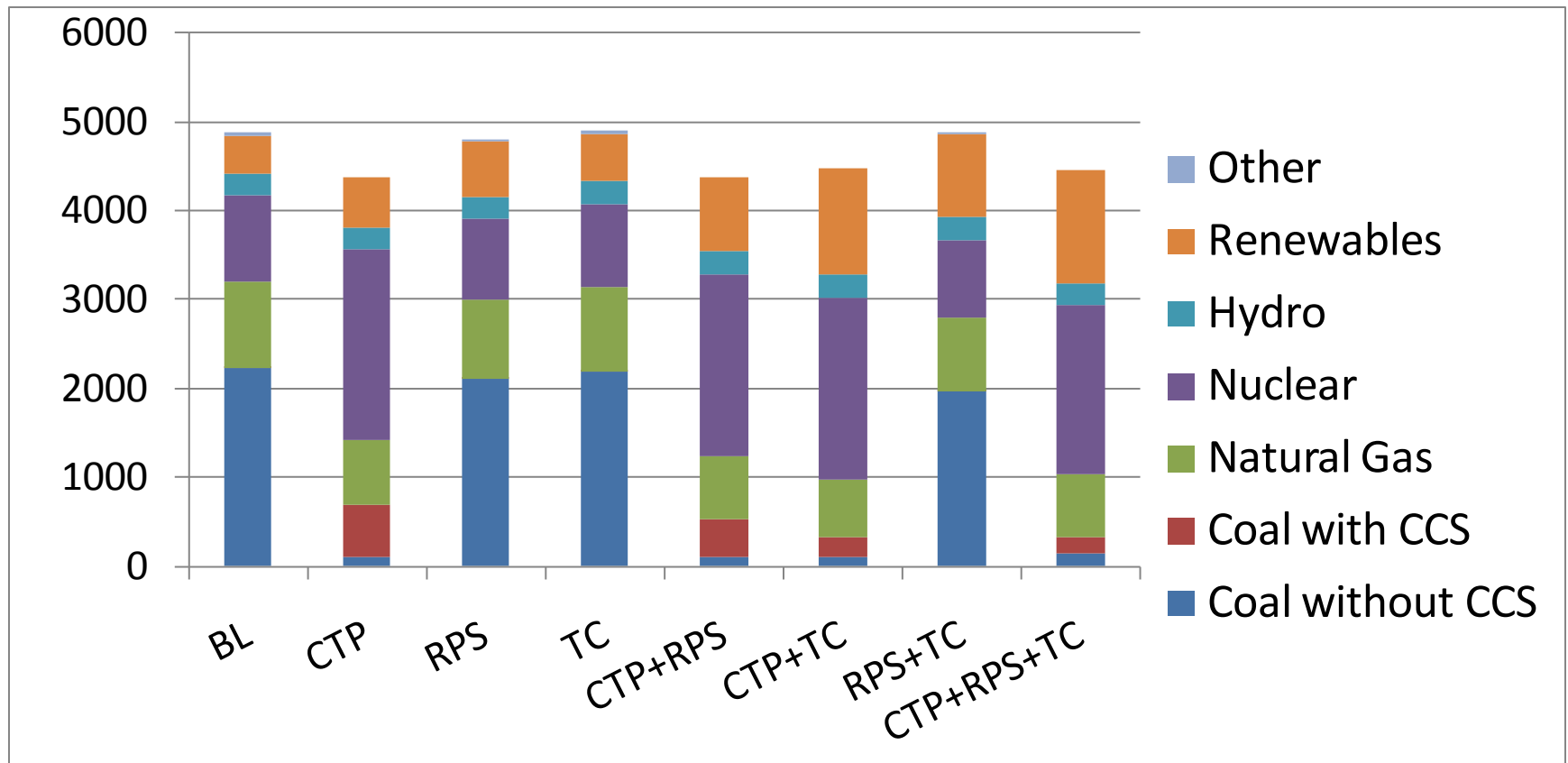
- Ranking: RPS, TC, CTP (until 2035)
- RPS is below target because ACP binds after 2012, so CTP and/or TC addition to RPS can lead to renewables expansion.

## Combinations



- ACP binding for CTP+RPS and RPS+TC until 2035.
- ACP non-binding for CTP+RPS+TC through 2025, then RPS non-binding thereafter.

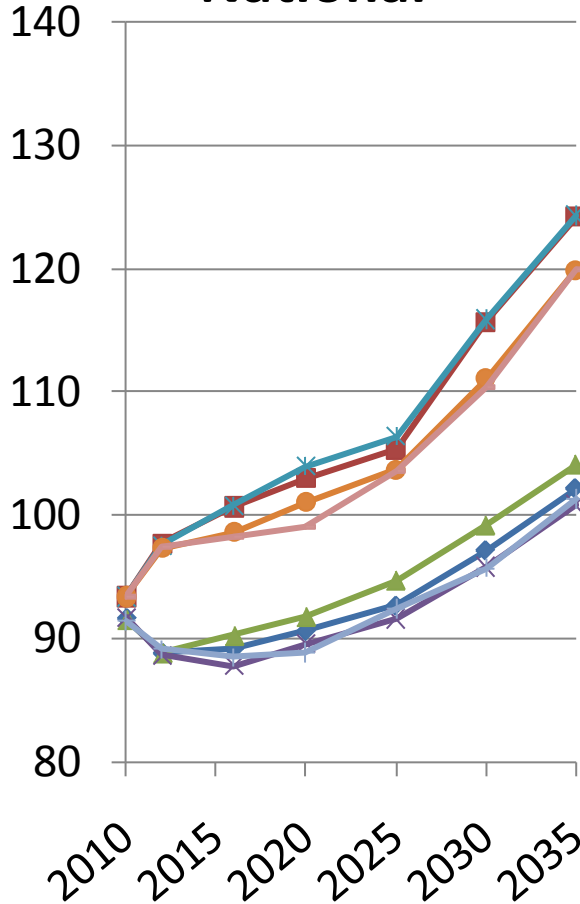
# Generation Mix in 2035 (TWh)



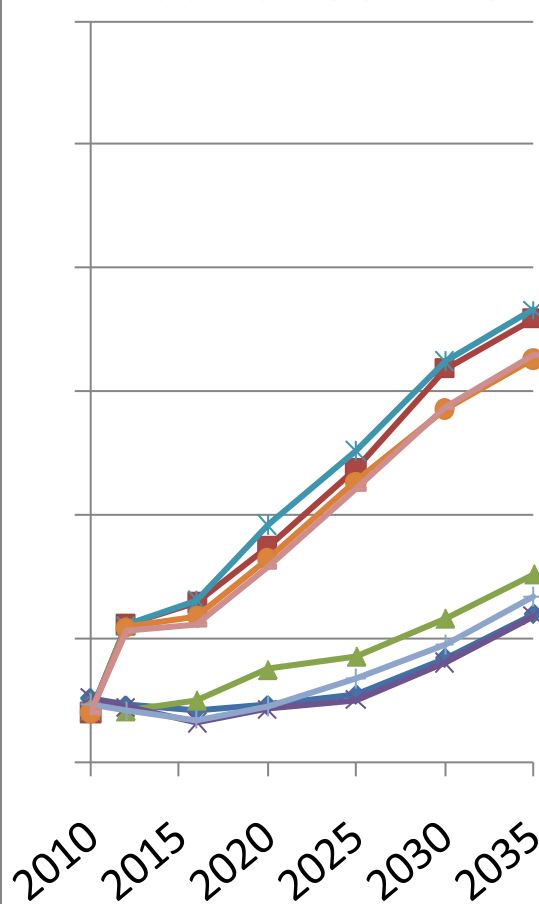
- CTP has much greater effect on generation mix than RPS or TC.
  - CTP brings in nuclear, displacing gas and especially coal.
  - RPS and TC bring in renewables, displacing a little of everything.
  - CCS comes in only under CTP scenarios.

# Electricity Prices (\$/MWh)

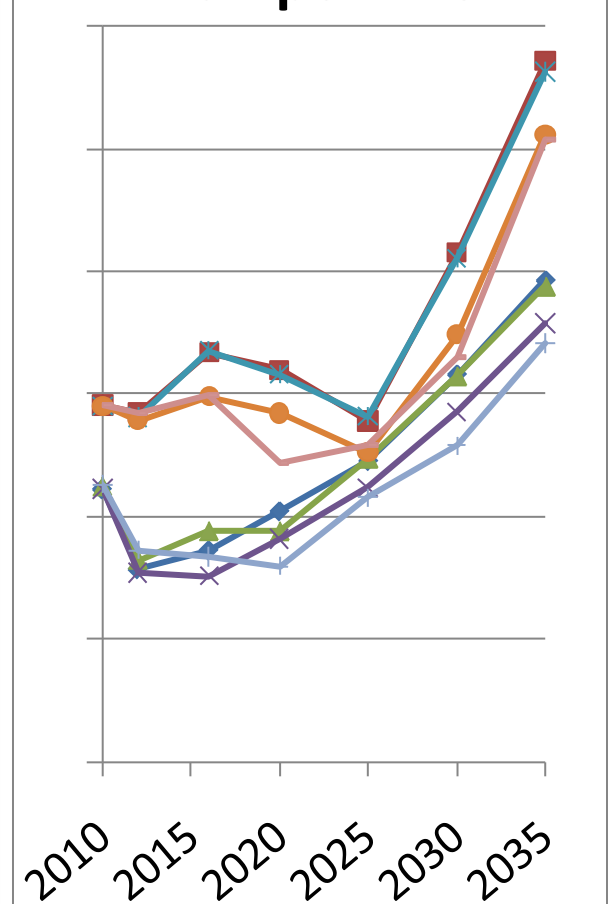
## National



## Cost-of-Service

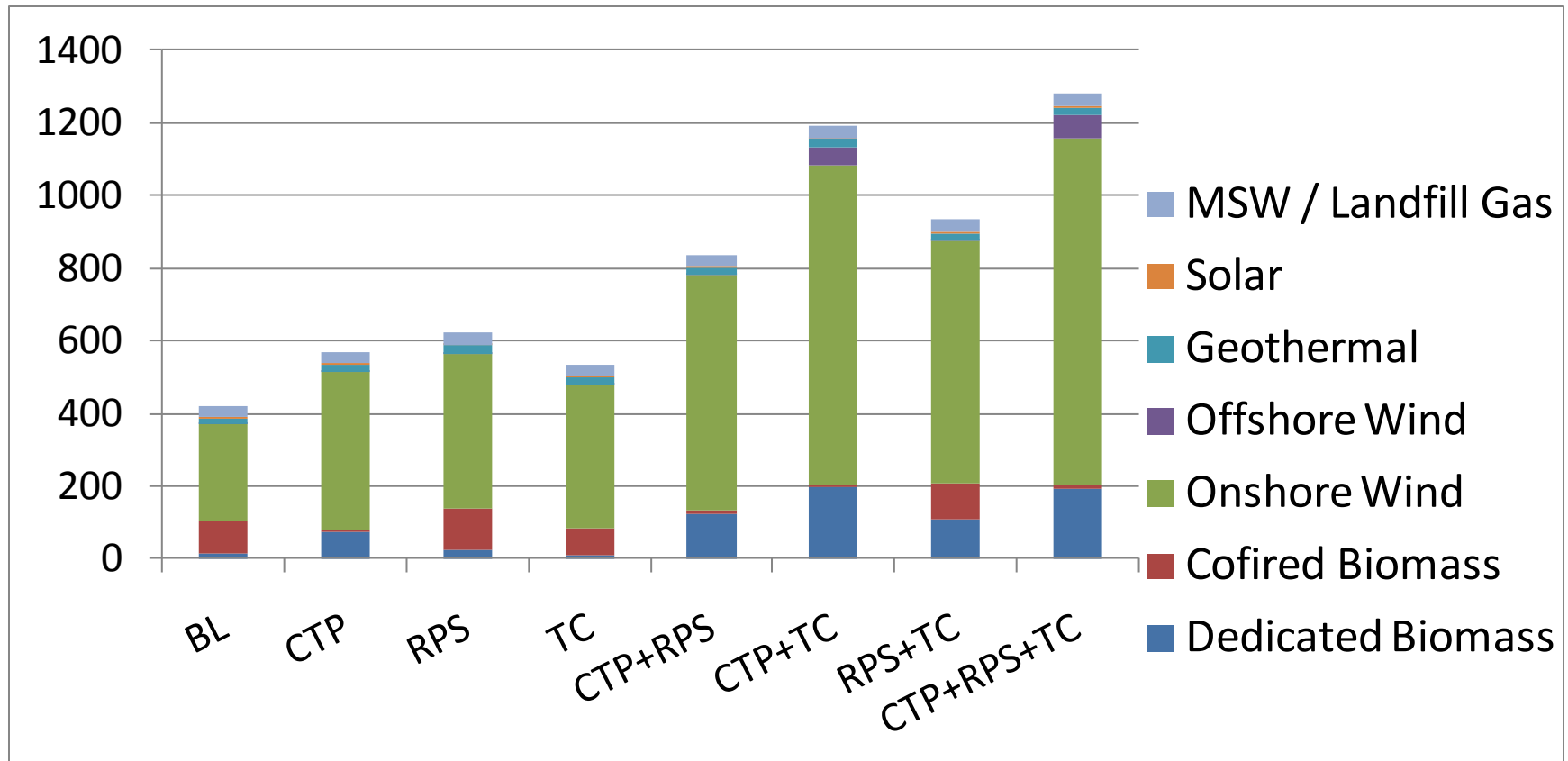


## Competitive



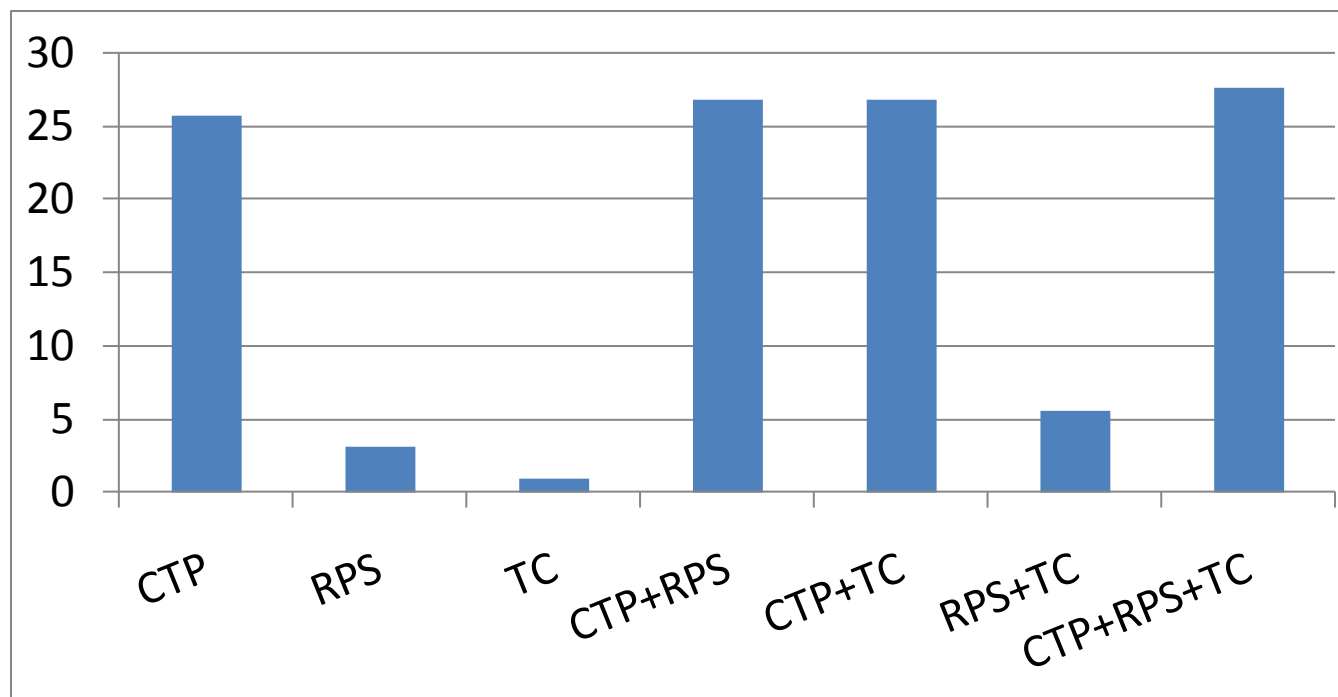
- |                         |                  |                                  |      |                         |                  |                                  |              |
|-------------------------|------------------|----------------------------------|------|-------------------------|------------------|----------------------------------|--------------|
| ◆ BL                    | ■ CTP            | ▲ RPS                            | ✕ TC | ✧ CTP+RPS               | ● CTP+TC         | ◆ RPS+TC                         | — CTP+RPS+TC |
| ● CTP: large + $\Delta$ | ● TC: - $\Delta$ | ● RPS: no $\Delta$ or + $\Delta$ |      | ● CTP: large + $\Delta$ | ● TC: - $\Delta$ | ● RPS: no $\Delta$ or + $\Delta$ |              |
|                         |                  |                                  |      | ● CTP: large + $\Delta$ | ● TC: - $\Delta$ | ● RPS: no $\Delta$ or - $\Delta$ |              |

# Renewables Generation in 2035 (TWh)



- Onshore wind dominates, biomass is second, others small.
- CTP drives trade-off between dedicated and cofired biomass.
- The whole is greater than the sum of the parts.
  - Each policy shrinks the cost gap between renewables and other technologies, so combinations are super-additive.

# Cumulative CO<sub>2</sub> Emissions Reductions (B tons)



- CTP dominates, RPS second, TC third.
- $RPS+TC > RPS$  since ACP binds under RPS.
- These are electricity sector reductions only. The addition of TC and/or RPS to CTP shifts reductions to the electricity sector from the rest of the economy due to lower allowance prices.

# Policy Evaluation: Cost-effectiveness of Emissions Reductions

	NPV Total Cost B\$	NPV Consumption TWh	NPV TC / NPV Cons \$/MWh	Emissions Reductions Btons	Cost-effectiveness \$/MWh/Btons
BL	3,647.7	46,368	78.67	-	-
CTP	3,700.3	43,964	84.17	58.1	0.0947
RPS	3,645.7	46,093	79.10	3.1	0.1360
TC	3,677.1	46,548	79.00	0.9	0.3651
CTP+RPS	3,695.7	43,899	84.19	58.1	0.0949
CTP+TC	3,738.9	44,251	84.49	58.1	0.1003
RPS+TC	3,722.4	46,557	79.95	5.6	0.2314
CTP+RPS+TC	3,779.4	44,402	85.12	58.2	0.1107

- Single-policy ranking: CTP, RPS, TC.
  - RPS is inferior to CTP because it fails to distinguish among non-renewables.
  - TC is inferior to RPS because it subsidizes production, which increases demand.
- Cost-effectiveness of combinations follows from single policies.
  - e.g., cost-effectiveness of CTP+RPS is between that of CTP and RPS.
- Policy objectives other than cost-effectiveness may pertain, like employment and energy security.

# Renewables Policies Conclusions

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- CTP dominates other policies in terms of emissions reductions, electricity price effects, and cost-effectiveness.
- Renewables expansion is greatest under RPS, then TC, then CTP. Wind is the dominant renewable resource.
- Policy combinations are super-additive in terms of renewables expansion since each policy individually closes the cost gap between renewables and other technologies.
- ACP is an important design element of RPS that can yield much less renewable expansion than the target levels, but leave room for policy combinations to yield additional expansion.



# Demand Conservation Incentive (DCI)

- Market clearing subsidy price,  $D_t$ , satisfies...

$$\frac{F_t(1-A)}{D_t} = KQ_t \left[ 1 - \left( 1 + \frac{D_t}{P_t} \right)^\varepsilon \right]$$

consumption reductions

bought by EE program on LHS  
provided by consumers on RHS

$F_t$ =funding (\$) in year  $t$

$A$ =administrative cost (%)

$D_t$ =DCI price (\$/MWh) in year  $t$

$K$ =calibrator

$Q_t$ =electricity consumption (MWh) in year  $t$

$P_t$ =electricity price (\$/MWh) in year  $t$

$\varepsilon$ =short-run price elasticity

- RHS is derived from simplified version of demand functions.
- DCI price is per unit of year-one reductions. Lagged reductions follow from adjustment parameters in demand functions.
- To be exact,  $Q_t$  is counterfactual electricity consumption.

# DCI Calibration

- Captures program implementation inefficiencies.
- Calibrate to Arimura et al (2009) who found that the average utility during 1995-2006 would have realized 1.1% electricity savings at an average cost of \$30/MWh for spending of \$8/customer on EE programs.
- Alternative calibration: 2.2% savings
  - ◆ Suppose that...
    - consumer receptiveness to EE inducements improve
    - Arimura et al underestimated savings
  - ◆ ... then assume double electricity savings = 2.2%.

# EE Supply Curves and RPS Integration

